## Committee Agenda



## Area Plans Subcommittee D Wednesday, 4th October, 2006

Place:	Council Chamber, Civic Offices, High Street, Epping
Room:	Council Chamber
Time:	7.30 pm
Democratic Services Officer	Adrian Hendry, Research and Democratic Services Tel: 01992 564246 email: ahendry@eppingforestdc.gov.uk

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If you have any queries regarding this, please contact the Senior Democratic Services Officer on 01992 564249.

Members:

Councillors P McMillan (Chairman), Councillor Mrs D Borton (Vice-Chairman), Mrs P Brooks, Mrs A Cooper, J Demetriou, R D'Souza, Mrs R Gadsby, R Haines, Mrs J Lea, Mrs M Sartin, Mrs P Smith, D Spinks, Ms S Stavrou and J Wyatt

## A BRIEFING FOR THE CHAIRMAN, VICE-CHAIRMAN AND APPOINTED SPOKESPERSONS WILL BE HELD AT 6.30 P.M. IN COMMITTEE ROOM 1 ON THE DAY OF THE SUB-COMMITTEE.

## 1. ADVICE TO PUBLIC AND SPEAKERS AT COUNCIL PLANNING SUBCOMMITTEES (Pages 7 - 8)

General advice to people attending the meeting is attached.

## 2. MINUTES (Pages 9 - 12)

To confirm the minutes of the last meeting of the Sub-Committee held on 6 September 2006 as correct record (attached).

## 3. APOLOGIES FOR ABSENCE

## 4. DECLARATIONS OF INTEREST

(Head of Research and Democratic Services) To declare interests in any item on this agenda.

## 5. ANY OTHER BUSINESS

Section 100B(4)(b) of the Local Government Act 1972, together with paragraphs 6 and 25 of the Council Procedure Rules contained in the Constitution requires that the permission of the Chairman be obtained, after prior notice to the Chief Executive, before urgent business not specified in the agenda (including a supplementary agenda of which the statutory period of notice has been given) may be transacted.

In accordance with Operational Standing Order 6 (non-executive bodies), any item raised by a non-member shall require the support of a member of the Committee concerned and the Chairman of that Committee. Two weeks' notice of non-urgent items is required.

## 6. SAINSBURY'S DISTRIBUTION DEPOT, WALTHAM POINT AND HOLMESDALE TUNNEL ROADWORKS

## **Recommendation:**

That the results of the consultation be noted and that Sainsbury's be advised that the routing arrangements may operate for the length of the Holmesdale Tunnel roadwork's but that further efforts must be made to ensure compliance with all other aspects of the routing agreement.

## Background

1. The committee considered a report at its meeting in June 2006 concerning a temporary suspension of the Sainsbury's Lorry Routing Agreement only in so far as it related to vehicles that would otherwise leave the M25 at junction 25 (A10) prevented from doing so by the roadworks to the Holmesdale Tunnel. Members will recall that agreement had been given to a temporary trial by officers and a report was to be submitted to the meeting in September following consultation responses.

2. There was some concern that officers had agreed to the trial without first reference to members and an apology is made for this but with the roadworks commencing in May and the request from Sainsburys being received only 14 days before the event, little time was available for consultation.

## CONSULTATION

3. However, consultation with affected authorities has now taken place, after 3 months of the re-routing west from the depot to the Highbridge Street junction and then west through Waltham Cross to the A10.

4. Waltham Abbey Town Council has replied stating that the Town Council does not object to the continued suspension of the agreement for the period of the works in order for the continued ease of access to and from the depot. They add that there is concern, however, at heavy goods vehicles that still seem to use other non-agreed routes and ask that this concern be brought to the attention of Sainsburys and perhaps to the Highway Authority in order that it might consider additional signage.

5. Broxbourne Borough Council, through which the new routing runs and the authority most affected by this temporary suspension, has replied stating that the Council has no objections or comments to make.

**6.** Essex County Council, the Highway Authority, agrees that this is a sensible temporary arrangement given the additional journey times encountered as a result of the works. They add that there has been many complaints about the effects of the works in general but none about Sainsbury's vehicles.

## THE CONTINUING NEED

7. Sainsburys themselves have commented upon the experience of the first 3 months. They state that they have only changed the routing for the limited number of destinations advised to the Council and in other respects are following the routing agreement. They have installed a camera in their transport office allowing them to monitor the westbound flows on the M25 so that they make conscious decisions on the best route at the time. This means that not all the vehicles that would normally

use the A10 follow the Waltham Cross option but could be routed on the M25 to the next junction. They add that the service to their stores has suffered due to the roadworks and any restriction on the alternative route must further degrade their service. They ask that the environmental benefits of not forcing their vehicles to take the Highway Agency's diversion to junction 24 adding many additional miles to their journeys and an additional 100,000 gallons of fuel over the period of the works be not forgotten.

8 They request that the suspension of the routing agreement in this limited way be agreed for the duration of the roadworks.

## PROPOSED ACTION

9. In view of the lack of objection and, indeed, support for the routing received following 3 months experience, officers strongly recommend that the committee agrees to the continuing suspension of the lorry routing agreement, only so far as it concerns vehicles that would otherwise travel west on the M25 and leave at junction 25 in accordance with details given by Sainsbury's on 24 April 2006 and reported to members at their June meeting.

10. However, it is further recommended that Sainsbury's be asked to double their efforts to ensure that all other suppliers and deliveries to and from their depot comply with the lorry routing agreement. The committee may also wish to instruct officers to approach the Highway Authority to request additional signage on the roundabouts at junction 26 to direct vehicles to the depot.

## 7. DEVELOPMENT CONTROL (Pages 13 - 28)

(Head of Planning and Economic Development) To consider planning applications as set out in the attached schedule

**Background Papers:** (i) Applications for determination – applications listed on the schedule, letters of representation received regarding the applications which are summarised on the schedule. (ii) Enforcement of Planning Control – the reports of officers inspecting the properties listed on the schedule in respect of which consideration is to be given to the enforcement of planning control.

## 8. DELEGATED DECISIONS

(Head of Planning and Economic Development) Schedules of planning applications determined by the Head of Planning and Economic Development under delegated powers since the last meeting of a Plans Subcommittee may be inspected in the Members Room or at the Planning and Economic Development Information Desk at the Civic Offices, Epping.

## 9. EXCLUSION OF PUBLIC AND PRESS

**Exclusion:** To consider whether, under Section 100(A)(4) of the Local Government Act 1972, the public and press should be excluded from the meeting for the items of business set out below on grounds that they will involve the likely disclosure of exempt information as defined in the following paragraph(s) of Part 1 of Schedule 12A of the Act (as amended) or are confidential under Section 100(A)(2):

Agenda Item No	Subject	Exempt	Information
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		Paragraph Number
Nil	Nil	Nil

The Local Government (Access to Information) (Variation) Order 2006, which came into effect on 1 March 2006, requires the Council to consider whether maintaining the exemption listed above outweighs the potential public interest in disclosing the information. Any member who considers that this test should be applied to any currently exempted matter on this agenda should contact the proper officer at least 24 hours prior to the meeting.

**Confidential Items Commencement:** Paragraph 9 of the Council Procedure Rules contained in the Constitution require:

- (1) All business of the Council requiring to be transacted in the presence of the press and public to be completed by 10.00 p.m. at the latest.
- (2) At the time appointed under (1) above, the Chairman shall permit the completion of debate on any item still under consideration, and at his or her discretion, any other remaining business whereupon the Council shall proceed to exclude the public and press.
- (3) Any public business remaining to be dealt with shall be deferred until after the completion of the private part of the meeting, including items submitted for report rather than decision.

**Background Papers:** Paragraph 8 of the Access to Information Procedure Rules of the Constitution define background papers as being documents relating to the subject matter of the report which in the Proper Officer's opinion:

- (a) disclose any facts or matters on which the report or an important part of the report is based; and
- (b) have been relied on to a material extent in preparing the report and does not include published works or those which disclose exempt or confidential information (as defined in Rule 10) and in respect of executive reports, the advice of any political advisor.

Inspection of background papers may be arranged by contacting the officer responsible for the item.

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# Agenda Item 1

## Advice to Public and Speakers at Council Planning Subcommittees

## Are the meetings open to the public?

Yes all our meetings are open for you to attend. Only in special circumstances are the public excluded.

## When and where is the meeting?

Details of the location, date and time of the meeting are shown at the top of the front page of the agenda along with the details of the contact officer and members of the Subcommittee. A map showing the venue will be attached to the agenda.

## Can I speak?

If you wish to speak **you must register with Democratic Services by 4.00 p.m. on the day before the meeting**. Ring the number shown on the top of the front page of the agenda. Speaking to a Planning Officer will not register you to speak, you must register with Democratic Service. Speakers are not permitted on Planning Enforcement or legal issues.

## Who can speak?

Three classes of speakers are allowed: One objector (maybe on behalf of a group), the local Parish or Town Council and the Applicant or his/her agent.

## What can I say?

You will be allowed to have your say about the application but you must bear in mind that you are limited to three minutes and if you are not present by the time your item is considered, the Subcommittee will determine the application in your absence.

## Can I give the Councillors more information about my application or my objection?

**Yes you can but it must not be presented at the meeting**. If you wish to send further information to Councillors, their contact details can be obtained through Democratic Services or our website <u>www.eppingforestdc.gov.uk</u>. Any information sent to Councillors should be copied to the Planning Officer dealing with your application.

## How are the applications considered?

The Subcommittee will consider applications in the agenda order. On each case they will listen to an outline of the application by the Planning Officer. They will then hear any speakers presentations. The order of speaking will be (1) Objector, (2) Parish/Town Council, then (3) Applicant or his/her agent. The Subcommittee will then debate the application and vote on either the recommendations of officers in the agenda or a proposal made by the Subcommittee. Should the Subcommittee propose to follow a course of action different to officer recommendation, they are required to give their reasons for doing so.

The Subcommittee cannot grant any application, which is contrary to Local or Structure Plan Policy. In this case the application would stand referred to the next meeting of the District Development Control Committee.

## **Further Information?**

Can be obtained through Democratic Services or our leaflet 'Your Choice, Your Voice'

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# Agenda Item 2

## EPPING FOREST DISTRICT COUNCIL COMMITTEE MINUTES

Committee:	Area Plans Subcommittee D	Date:	6 September 2006
Place:	Council Chamber, Civic Offices, High Street, Epping	Time:	7.30 - 8.00 pm
Members Present:	P McMillan (Chairman), Cou Mrs P Brooks, J Demetriou, R D'Sou Mrs M Sartin, Mrs P Smith and Ms S	ıza, Mrs R	
Other Councillors:			
Apologies:	Mrs A Cooper, D Spinks and J Wyatt	t	
Officers Present:	S Solon (Principal Planning Office Officer)	r) and A	Hendry (Democratic Services

## 23. WELCOME AND INTRODUCTION

The Chairman welcomed members of the public to the meeting and outlined the procedures and arrangements agreed by the Council, to enable persons to address the Sub-Committee in relation to the determination of applications for planning permission. He also informed those present, that this meeting was to be webcast live and would be capable of repeated viewing.

The Chairman informed the meeting that item 8(1) EPF/1130/06, 47 Upshire Road, Waltham Abby had been withdrawn from the Agenda to enable further negotiations to take place.

## 24. MINUTES

#### **RESOLVED:**

That the minutes of the meeting of the Sub-Committee held on 9 August 2006 be taken as read and signed by the Chairman as a correct record.

## 25. DECLARATIONS OF INTEREST

There were no declarations of interest pursuant to the Council's Code of Member Conduct.

## 26. ANY OTHER BUSINESS

It was reported that there was no urgent business for consideration at the meeting.

## 27. DEVELOPMENT CONTROL

The Sub-Committee considered a schedule of applications for planning permission.

## **RESOLVED**:

That, Planning applications numbered 1 - 2 be determined as set out in the annex to these minutes.

## 28. DELEGATED DECISIONS

The Sub-Committee noted that details of planning applications determined by the Head of Planning Economic Development under delegated authority since the last meeting had been circulated to all members and were available for inspection at the Civic Offices.

**CHAIRMAN** 

# Minute Item 27

## Report Item No: 1

APPLICATION No:	EPF/1130/06
SITE ADDRESS:	47 UPSHIRE ROAD, WALTHAM ABBEY
PARISH:	Waltham Abbey
DESCRIPTION OF PROPOSAL:	Loft conversion with a rear dormer window. (Revised application)
<b>RECOMMENDED DECISION:</b>	REFUSE

This application was not considered as part of this agenda to allow for further negotiation between the applicant and officers.

## Report Item No: 2

APPLICATION No:	EPF/1342/06
SITE ADDRESS:	Kintor Blythe Road Roydon
PARISH:	Roydon
DESCRIPTION OF PROPOSAL:	Reserved matters application for the demolition of existing dwelling and erection of 2 no. two storey detached houses. (Revised application)
DECISION:	GRANT

## **CONDITIONS:**

1	Notwithstanding the provision of the Town and Country Planning General Permitted Development Order 1995 (or of any equivalent provisions of any Statutory Instrument revoking or re-enacting that Order) no enclosure or balcony shall be formed at any time on the roof of the single storey part of the houses hereby approved without the prior written approval of the Local Planning Authority.
2	Prior to the commencement of development details of screen walls, fences or such similar structures shall be agreed in writing by the Local Planning Authority and shall be erected before the occupation of any of the dwellings hereby approved, and maintained in the agreed positions.

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# Agenda Item 7

## AREA PLANS SUB-COMMITTEE 'D'

## Date: 4 October 2006

## INDEX OF PLANNING APPLICATIONS/ENFORCEMENT CASES

ITEM	REFERENCE	SITE LOCATION	OFFICER	PAGE
			RECOMMENDATION	
1.	EPF/1375/06	Drumaids, Parsloe Road, Epping Upland, Epping	REFUSE	15
2.	EPF/1608/06	32 Pecks Hill, Nazeing, Essex	GRANT	19
3.	EPF/1111/06	Town Mead Sports & Social Club, Townmead, Waltham Abbey	GRANT	23

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## Report Item No: 1

APPLICATION No:	EPF/1375/06
SITE ADDRESS:	Drumaids Parsloe Road Epping Upland Epping Essex CM16 6QB
PARISH:	Epping Upland
APPLICANT:	Mr S Reynolds
DESCRIPTION OF PROPOSAL:	First floor side extension.
RECOMMENDED DECISION:	REFUSE

## **REASON:**

1 1. The site is within the Metropolitan Green Belt. The proposed development is at odds with government advice, Policies GB2A and GB14A of the adopted Local Plan and Policy C2 of the adopted replacement structure plan for Essex and Southend on Sea in that proposed extension does not constitute a reasonably sized development. Thus this application is unacceptable, because the proposal, by reason of its size, height, bulk and siting would harm the open character of the Metropolitan Green Belt.

## **Description of Proposal:**

Consent is being sought for a first floor side extension accommodating an enlarged bedroom with ensuite bathroom. It would have a pitched roof with front and rear facing gables. It would also result in an increase to the roof by approximately 1100mm above the existing garage bringing it in line with the remainder of the ridge. The depth of the extension would be 7.8m.

## Description of Site:

A detached chalet bungalow style dwelling located on the southeastern side of Parsloe Road. The dwelling sits within a rectangular plot within the Metropolitan Green Belt. It forms part of a development close to the district boundary with Harlow to the northeast.

## Relevant History:

EW/EPO/209/56 - Erection of Bungalow - approved EW/EPO/280/60 – Extensions – approved EPF/807/85 – Single storey side extension and dormer window - Approved EPF/632/87 - Single storey and two storey side extension - refused EPF/1203/87 - As above, revised scheme - approved EPF/292/91 - Replacement garage - refused - allowed on appeal EPF/533/99 - Single storey rear extension - approved EPF/1428/03 - First floor extension - refused EPF/1897/03 – First floor extension - refused and dismissed on appeal

## Policies Applied:

Structure Plan C2 Green Belt Policy

Local Plan GB2A – Development in the Green Belt GB14A – Residential extensions within the Green Belt DBE9 and DBE10 –Residential Development policies

## **Issues and Considerations:**

The main issues are the impact of this proposal on the Green Belt and design of the extension, and whether this application overcomes the reasons for refusal of the earlier 2003 application (EPF/1428/03). These were the increase in height, size and bulk of the extension having an unacceptable adverse impact on the green belt, and the adverse effect on the visual amenity of the existing building due to the height, size and bulk of the extension.

## Green Belt

Whilst the extension has been revised in order to reduce the visual impact on the surrounding area, the fact remains that the dwelling has already been extended vastly over the years. The original volume of the property was 413m<sup>3</sup>, and the current volume of the house is 976m<sup>3</sup>, an increase of 136%. Whilst this proposal would remove a section of roof and rear dormer above the garage resulting in a reduction of 60 cu.m., the additional volume created would be greater than that which is being removed, increasing the volume percentage increase over and above the original dwelling to more than the current 136%. This is clearly above the current acceptable level under Policy GB14A of 40% increase over and above the size of the original dwelling. Furthermore, the extension granted permission in 1987 is in itself greater than the 50 sq.m. floorspace limit allowed by the same policy with subsequent extensions being added, in the form of an enlarged garage and rear conservatory in 1991 and 1999 respectively.

The Inspectors words regarding the appeal of the previous albeit larger proposal is pertinent here. He argues, inter alia, under paragraph 6 of his decision that,

"...this dwelling has already been extended a number of times in the past to provide additional accommodation. These extensions appear to have more than doubled the size of the original property...As a result the house already has disproportionate additions over and above the side of the original building that would be contrary to Policy."

Although the decision was made taking into regard the old policy GB14, the spirit of the policy remains the same. If anything, the replacement policy attempts to restrict extensions in the Green Belt further by imposing a maximum floorspace figure that was not applicable under GB14. The dwelling has been extended greatly over and above that figure of 50 sq.m.

It is considered therefore that the dwelling has been extended to its maximum and any other additions would compromise further the openness of the Green Belt. Therefore it does not overcome the previous reasons for refusal and is contrary to Policies C2 of the Structure Plan and GB2A and GB14A of the Local Plan.

Amenity

No increased level of overlooking or loss of amenity relating to the dwelling to the east, namely The Cottage.

## **Conclusion:**

The dwelling has been extended far and beyond what would now be acceptable in policy terms. It is considered therefore that the property has been extended as much as possible and any further additions would compromise the openness of the Green Belt.

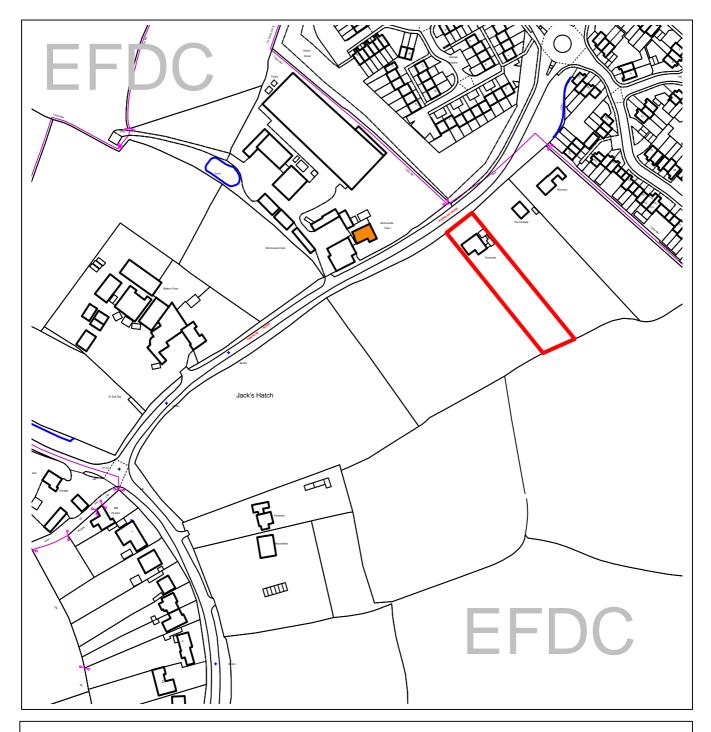
## SUMMARY OF REPRESENTATIONS:

PARISH COUNCIL - Support the application.



# **Epping Forest District Council**

Area Planning Sub-Committee



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Agenda Item Number:	1
Application Number:	EPF/1375/06
Site Name:	Drumaids, Parsloe Road, Epping Upland
Scale of Plot:	1/2500

## Report Item No: 2

APPLICATION No:	EPF/1608/06
SITE ADDRESS:	32 Pecks Hill Nazeing Essex EN9 2NY
PARISH:	Nazeing
APPLICANT:	Mr G Hill
DESCRIPTION OF PROPOSAL:	First floor side extension.
RECOMMENDED DECISION:	GRANT

## CONDITIONS:

1	The development hereby permitted must be begun not later than the expiration of three years beginning with the date of this Notice.
2	Materials to be used for the external finishes of the proposed extension shall match those of the existing building.
3	No development shall take place on site, including site clearance, tree works, demolition, storage of materials or other preparatory work, until all details relevant to the retention and protection of trees, hereafter called the Arboricultural Method Statement, have been submitted to the Local Planning Authority and approved in writing. Thereafter the development shall be undertaken only in accordance with the approved details, unless the Local Planning Authority has given its prior written consent to any variation.
	The Arboricultural Method Statement shall include a tree protection plan to show the areas designated for the protection of trees, shrubs and hedges, hereafter referred to as Protection Zones. Unless otherwise agreed, the Protection Zones will be fenced, in accordance with the British Standard Trees in Relation to Construction-Recommendations (BS.5837: 2005) and no access will be permitted for any development operation.
	The Arboricultural Method Statement shall include all other relevant details, such as changes of level, methods of demolition and construction, the materials, design and levels of roads, footpaths, parking areas and of foundations, walls and fences. It shall also include the control of potentially harmful operations, such as burning, the storage, handling and mixing of materials, and the movement of people or machinery across the site, where these are within 10m of any designated Protection Zone.
	The fencing, or other protection which is part of the approved Statement shall not be moved or removed, temporarily or otherwise, until all works, including external works have been completed and all equipment, machinery and surplus materials removed from the site.

The Arboricultural Method Statement shall indicate the specification and timetable of any tree works, which shall be in accordance with the British Standard Recommendations for Tree Works (BS.3998: 1989).

The Arboricultural Method Statement shall include a scheme for the inspection and supervision of the tree protection measures. The scheme shall be appropriate to the scale and duration of the works and may include details of personnel induction and awareness of arboricultural matters; identification of individual responsibilities and key personnel; a statement of delegated powers; frequency dates and times of inspections and reporting, and procedures for dealing with variations and incidents. The scheme of inspection and supervision shall be administered by a suitable person, approved by the Local Planning Authority but instructed by the applicant.

## Description of Proposal:

Conversion of integral garage to room and erection of detached garage in front of house.

## **Description of Site:**

Detached house recently built (2004) set well back from road with shared paved forecourt and single access for the 3 dwellings.

#### Relevant History:

None. Consent for works to Oak tree January 2006. 2256/05.

#### Policies Applied:

Design and amenity policies DBE9 and 10, and landscaping policies LL10 and 11.

#### **Issues and Considerations:**

1. Amenity

The garage will be 4m back from the carriageway on top of a steep bank some 18m in front of the house. The existing double garage to No. 30 to the south is already sited midway between that house and the road. Whilst the proposed garage will be visible from the adjoining houses on either side, it will be sufficiently distant not to cause any adverse effects. The same goes for the houses on the other side of Pecks Hill, which will be 20m away, and the objections from No's. 25, 27, 29 and 30 are not strong enough on planning grounds to warrant refusal.

#### 2. Design/appearance

There are mature Willow trees in the front garden of No. 30 and there is a preserved Oak between the proposed garage and the road, so that from the south the garage will not be unduly conspicuous and in street scene terms, coming from the north (up Pecks Hill) the garage will be

clearly visible but not obtrusive or visually dominant, as it will be seen against the back cloth of the Willow trees. The design is traditional with a good roof pitch and half hipped ends which will blend well with similar features of the main house. The replacement of the existing integral garage door by matching fenestration will also be in keeping.

3. Landscape/trees

The preserved Oak tree is not a good specimen, but it does perform an acceptable role in the street scene. Methods of construction will need to minimise any risk to the root system of this tree and this has been covered by the standard protection condition.

## 4. Highways and traffic

There are no objections from ECC.

This is a satisfactory proposal and approval is recommended.

## SUMMARY OF REPRESENTATIONS:

25 PECKS HILL - Complete eyesore; harm to Oak tree; loss of light; precedent for more garages.

27 PECKS HILL - Complete eyesore; harm to Oak tree; loss of light; precedent for more garages.

29 PECKS HILL - Damage of Oak tree; affect sight lines to No. 30; dangerous road; unattractive outlook; create precedent.

30 PECKS HILL - Impede sight lines and block vision; destroy Oak tree; precedent for other properties; building overbearing; loss of light from house.



# **Epping Forest District Council**

Area Planning Sub-Committee



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Agenda Item Number:	2
Application Number:	EPF/1608/06
Site Name:	32, Pecks Hill, Nazeing
Scale of Plot:	1/1250

EFDC licence No.100018534

## Report Item No: 3

APPLICATION No:	EPF/1111/06
SITE ADDRESS:	Town Mead Sports and Social Club Townmead Waltham Abbey Essex
PARISH:	Waltham Abbey
APPLICANT:	Waltham Abbey Town Council
DESCRIPTION OF PROPOSAL:	Proposed extensions and alterations to social club and overspill car park to existing.
RECOMMENDED DECISION:	GRANT

## **CONDITIONS:**

- 1 The development hereby permitted must be begun not later than the expiration of three years beginning with the date of this notice.
- 2 Materials to be used for the external finishes of the proposed extension, shall match those of the existing building.
- 3 Prior to the commencement of the development details of the proposed surface materials for the car park shall be submitted to and approved in writing by the Local Planning Authority. The agreed surface treatment shall be completed prior to the first occupation of the development.
- 4 A flood risk assessment shall be submitted to and approved by the Local Planning Authority prior to commencement of development. The assessment shall include calculations of increased run-off and associated volume of storm detention using Windes or other similar programme. The approved measures shall be undertaken prior to the first occupation of the building hereby approved and shall e adequately maintained.
- 5 Prior to commencement of development, including demolition or site clearance works, a phased contaminated land investigation shall be undertaken to assess the presence of contaminants at the site in accordance with an agreed protocol as below. Should any contaminants be found in unacceptable concentrations, appropriate remediation works shall be carried out and a scheme for any necessary maintenance works adopted.

Prior to carrying out a phase 1 preliminary investigation, a protocol for the investigation shall be agreed in writing with the LPA and the completed phase 1 investigation shall be submitted to the LPA upon completion for approval.

Should a phase 2 main site investigation and risk assessment be necessary, a protocol for this investigation shall be submitted to and approved by the LPA before commencing the study and the completed phase 2 investigation with remediation proposals shall be submitted to and approved by the LPA prior to any remediation works being carried out.

Following remediation, a completion report and any necessary maintenance programme shall be submitted to the LPA for approval prior to first occupation of the completed development.

- 6 The car park to be constructed shall be marked out in permanent materials and used only for the parking of cars and not for the storage of cars or the storage of materials.
- 7 Provision of secure parking for cycle/motorcycles is required to ensure the development accords with the Essex Planning Officers Associated Parking Standards 2001.

## **Description of Proposal:**

Consent is being sought for an extension to the existing Townmead Social club, with additional car parking for a further 40 vehicles. The extension proposed would have a gross floor area of approximately 286sqm, with a ridge height between 6m (matching the existing) and 6.6m. The extension would mainly be to the northern end of the existing building. The car parking would be sited some 35m from the building, linking up with the existing 44 spaces already available. It would enlarge the existing parking area to the west, accommodating an area of grassed land between the two existing playgrounds. To the west lies the large expanse of sports ground. The car park would be separated from the sports ground by 3 additional lime trees to link with the 10 existing trees, providing some amount of screening.

## Description of Site:

The subject site is located on the eastern side of the Townmead Recreation Ground. To the west of the lies a large area of sports ground used for football, rugby and baseball. To the northwest lies a football pitch with running track. To the east is the Brooker Road Industrial estate. The subject building lies adjacent to the boundary with these industrial buildings. The site lies just within the Metropolitan Green Belt and the Lee Valley Regional Park.

## **Relevant History:**

EPF/2197/04 – Golf Driving Range – App/Con EPF/2291/04 – Floodlights along north side of football training pitch – App/Con

## Policies Applied:

GB2A – Green Belt RST1 – Recreational, sporting and tourist facilities RST24 – Lee Valley Regional Park DBE9 – Amenity

## Issues and Considerations:

The main issues here relate to the appropriateness and impact within the Green Belt, impact on LVRP, and any design and amenity issues.

## Green Belt

Policy GB2A argues that "planning permission will not be granted for the use of land or the construction of new buildings or the change of use or extension of existing buildings in the green belt unless it is appropriate in that it is (ii) for the purposes of outdoor participatory sport and recreation or associated essential small scale buildings; or (iv) for other uses which preserve the openness of the green belt and which do not conflict with the purposes of including land in the green belt."

Furthermore Policy RST1 argues "the council will permit the development of additional recreational, sporting and tourist facilities where it is satisfied these are:

- (i) In the best interests of the local community; and
- (ii) Unlikely to result, either directly or indirectly, in the character of the surrounding area being affected adversely."

This area of land is used specifically for recreational purposes. It is arguably the largest open area of the purposes of out participatory sport in Waltham Abbey. The applicants in justifying the need for the extension and additional parking spaces argue that twelve football clubs currently use Town Mead as their home ground

including three (Walthamstow Avenue, Enfield and Ryan) who play in Senior leagues.

The twelve football clubs are all members of the social club and use the premises. Furthermore Town Mead also hosts national and international baseball tournaments, a Sunday (friendly) cricket league and five darts teams.

In addition to this, a golf driving range was recently granted permission, which, according to the Town Council "...will attract 500 users per week. If as has been suggested, their fee to use the range includes day membership of the Sports & Social Club we can expect at least 10% to visit the club and as many of the users will be doing so in their lunch break the food trade should increase".

Currently the sports and social club is used for two "private events" a month in the existing bar, however this causes conflict with other existing members who wish the use the bar whilst these events are going on. The main part of the extension would contain a separate function room to cater for up to 100 people. The only other comparable facility is at the Cornmill Suite, off Station Road, Waltham Abbey, however the applicants argue that many enquiries have not been taken up due to the premises being too large for events such as adult birthday parties, christenings, smaller wedding receptions.

Whilst essentially the use of the extension as a function room could not be tied specifically for the purposes of outdoor sport and recreation, given that the extension would result in potentially a greater use of the building by members who do participate in sport, the finances generated by the used of the building for functions could go some way to help support the upkeep of the building and the playing fields around it, which would only be of benefit to the wider community.

In terms of its impact on the openness of the green belt, whilst the extension would be a sizeable addition to the existing social club building, given its location up against the backdrop of the existing industrial buildings, it is not considered that it would result in such an intrusive addition, which would materially harm the open character of the green belt. The car parking would admittedly result in additional impact however, it is argued that the use of this facility for the benefit

of the wider community can be seen as special circumstances which overcomes the intrusive nature of additional car parking. The car parking however whilst replacing an area of green field would not replace an area used specifically for sporting activity. The area whilst grassed divides the two playgrounds, and the proposal's encroachment is not considered to detract from the openness of the area given the size of the car park in relation to the size of the site as a whole.

It is considered that as the Town Council have set aside a good amount of money for this scheme, they feel that this would be of a benefit for the community.

It is therefore considered that whilst the proposal does not strictly accord with Policy GB2(ii) given that it would appear to comply with Policy RST1, there is no conflict of policy here.

Impact on the amenities of Lee Valley Regional Park

The Lee Valley Regional Park Authority informally object to the scheme. The recommendation put forward by the Authority's Planning Officer is that the proposed development would be detrimental to the openness of the Park and contrary to Green Belt Policy.

Whilst the view of the Authority is understood, given the fact that the main impact of the proposal would be with regards to the extension to the building and that this is located close the eastern boundary of the site against the backdrop of existing Industrial building within the Brooker Road estate it is not considered that the extension would adversely affect the openness of either the Park or the Green Belt in general.

Furthermore, the fact that the proposal is in order to benefit the wider community, not only serving existing sports and social members but refurbishing to attract those using the golf driving range, very special circumstances exist not to recommend refusal here.

Design and Amenity

The design of the extension is in keeping with the existing building and would not look out of keeping within the surrounding area. Given the location there would be no impact on neighbouring amenity.

## **Conclusion:**

This is a balanced case. Whilst the land falls within the Metropolitan Green Belt it is considered that given the location of the social club building and the associated car parking, and that the proposal has been put forward to benefit those using the sports ground and the wider community in general, there are special circumstances that can be applied here. In conclusion therefore the proposal is recommended for approval.

The committee is reminded that if it is minded to grant permission the matter will have to be referred to the Government Office for the East of England because of the conflict with the Lee Valley Park Authority.

## SUMMARY OF REPRESENTATIONS:

WALTHAM ABBEY TOWN COUNCIL – Council application so therefore no observation

LEE VALLEY REGIONAL PARK – Informal objection as LVRP planning committee meeting to be held on 28 September – development would be detrimental to the openness of the Park and contrary to Green Belt policy.

CAMPAIGN TO PROTECT RURAL ESSEX – It is suggested that due to possible flooding problem, the overspill car park should be porous material not tarmac.



# **Epping Forest District Council**

Area Planning Sub-Committee



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Agenda Item Number:	3
Application Number:	EPF/1111/06
Site Name:	Town Mead Sports and Social; Club
Scale of Plot:	1/2500

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